

**PLANNING COMMISSION)
(FINANCIAL RESOURCES DIVISION)
Brief for Annual Plan 2013-14**

DELHI

A. Performance of the State Plan: Achievement in approved plan outlays during the Eleventh Five Year Plan period (2007-08 to 2011-12) and the first year of the Twelfth Five Year Plan (2012-13) is given below in the table.

Achievement of Plan Outlay							(Rs.cr.)
Years	GSDP	GSDP growth	Approved Plan size	Actual Expenditure	% achieved	% of GSDP	
2007-08	157947	16.49	9000.00	8723.86	96.9	5.52	
2008-09	189533	20.00	10000.00	9568.88	95.7	5.05	
2009-10	223759	18.06	10000.00	11012.24	110.1	4.92	
2010-11	264469	18.21	11400.00	10424.22	91.4	3.94	
2011-12	313934	18.69	14200.00	13575.27	95.6	4.32	
2012-13	365726.26	16.5	15862.00	15000.00 (RE)	94.6	4.10	
2013-14	430822.87	17.8	16626.00 (Proposed)				

Note: 1. GSDP for 2012-13 as computed by UT & 2013-14 GSDP is based on the average growth rate of the previous three years

2. Source of other GSDP data is CSO (current prices) as on 27.02.2013

B. Assumptions underlying State Government projections for Annual Plan 2013-14

Indicators	Growth Rate in 2013-14 over previous year RE
GSDP #	17.8
Share in Central Taxes	0.00
States's Own Tax Revenue	21.06
States's Own Non-Tax Revenue	18.63
Interest payments	5.66
Pensions	6100
Salaries	12.84

Projected growth rate of 13th Finance Commission.

@ Receipt Budget of Union Govt. for 2013-14.

Note: All other assumptions are based on estimates submitted by the State Govt.

C. Constitutional Provisions for NCT of Delhi

Constitutionally, Delhi is a Union Territory with Legislature. However, special provisions made in the Constitution (Article 259 AA) and the National Capital Territory Act, 1991 have given Delhi a special status distinct from the States and other Union Territories. The Legislative Assembly of Delhi has been given the same powers in financial matters, as have been enshrined in the Constitution for State except Public Order, Police and Land which rest with the Government of India.

D. Draft Scheme of Financing

Draft scheme of financing for Annual Plan 2013-14 is at **Annex- I**, Allocations/ Releases for Other Schemes/ Programmes are given in **Annex IA**. BCR projections are at **Annex II**. Details of all

India GBS of Centre and States, total Central Assistance and CSS for all States and UTs and releases under Central Assistance and CSSs for Punjab during the last three years is at **Annex-III**

E. Issues pertaining to UT Finances

- **Desired Plan Size:** The UT Government has desired total plan size of Rs. 16,626 crore for Annual Plan 2013-14. Aggregate plan resources is estimated at Rs 18349.46 cr by the UT Govt. After taking into account, the proposed plan size, surplus resources are indicated to the extent of Rs 1723.46 cr. The proposed annual plan for 2013-14 shows an increase of 4.8% over the previous year's approved plan size of 15,862cr.
- **Borrowings for financing the Plan :** Presently, the NCT of Delhi does not have any powers to borrow from the open market. It can borrow from the Central Government only. It cannot stand guarantee to a loan raised by any of its Public Sector Undertakings or Local Bodies working under its domain. It does not have any separate Public Account. It also does not have any separate account with the Reserve Bank of India and cash balances of Delhi is not maintained separately by it but is part of Government of India account maintained by RBI. Accretion to net provident fund is also part of the Union Account. Currently, small savings is the only window available to Delhi for its borrowing needs. State Government of Delhi has substantial borrowing capacity which has not been leveraged so far. Net budgetary borrowings projected for Annual Plan 2013-14 is Rs. (-) 1327 crore. Total Outstanding Liabilities(OL) in 2012-13 is indicated at Rs.28887.88cr is 8% of GSDP. Total OL in 2013-14 is estimated at Rs.27560.88cr.
- **Salaries and Pensions :** Trends in salaries and pension expenditure since 2007-08 onwards are given in the following table.

	Heads	2012-13 (Approved)	2012-13 (RE)	2013-14 (Proposed)	% change over Approved of 2012-13	% change over RE of 2012-13
1	Pension Payments	125.00	2.5	155	24	6100.0
2	Salary- Non Development Expenditure	778.87	687.69	809.03	3.87	17.6
3	Salary- Development Expenditure	4112.18	4009.05	4556.91	10.81	13.7
4	Total Salaries (2+3)	4891.05	4696.74	5365.94	9.71	14.2
5	NPRES	15128.5	14704.6	15838	4.69	7.7
6	Salary /NPRES	32.33	31.94	33.88	-	-

Source: Govt. NCT of Delhi- BCR Table

- **Share in Central Taxes:** Delhi being a Union Territory is not being covered under the recommendations of the Central Finance Commission. Presently, Delhi only gets discretionary grants in-lieu of share in Central Taxes which is stagnant at Rs.325 crore, since 2001-02.
- **Basis for estimating Scheme-wise ACA :** Government of NCT of Delhi is usually not provided any Central Assistance for meeting the non-plan gap in resources as it has a positive balance of current revenues. The Government of NCT of Delhi has provided Central assistance for financing the Plan schemes. The Central Assistance under Plan includes Normal Assistance as well as Additional Central Assistance for specific programmes like National Social Assistance Programme (NSAP); National E-Governance Action Plan (NEGAP); and Jawaharlal Nehru

National Urban Renewal Mission (JNNURM). The Additional Central Assistance for roads and bridges continues to be reflected under the demand related to the Ministry of Road Transport and Highways. Allocations for major programmes as sourced from the Union Budget are given in Annex IA.

F. Economic Profile

Table-1 Real Growth Rate of GSDP

(as % to GSDP)

States	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13
Delhi	11.19	12.92	10.94	10.92	11.34	NA
Punjab	9.05	5.85	6.29	6.53	5.94	5.19
Rajasthan	5.14	9.09	6.70	15.28	6.11	NA
Haryana	8.45	8.17	11.72	8.84	7.92	NA
All-India	9.32	6.72	8.59	9.32	6.21	4.96

Source: GSDP- CSO at constant prices (2004-05 Series), as on 27.02.2013. GSDP for 2012-13 has been computed by UT & 2013-14 GSDP is based on the average growth rate of the previous three years

Table-2: Per capita NSDP at Constant Prices

(in Rs.)

States	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13
Delhi	83243	91845	100050	108876	119032	N.A
Punjab	39567	41003	42831	44783	46422	48496
Rajasthan	21922	23356	24304	27625	28851	NA
Haryana	47046	49780	55044	59140	62927	NA
All-India	30332	31754	33901	36342	38037	39143

Source: CSO (2004-05 Series) as on 27.02.2013

Table-3: Sectoral real growth rate (in %)

Sector	2007-08	2008-09	2009-10	2010-11	2011-12
Agriculture and Allied	-2.81	-0.65	29.25	5.06	5.52
Industry	5.09	5.80	11.17	5.22	10.47
Services	12.58	14.41	10.75	11.98	11.53
Total	11.19	12.92	10.94	10.92	11.34

Source: CSO, GSDP at factor cost (2004-05 series) as on 27.02.2013

Table-4: Credit Deposit Ratio

	2007	2008	2009	2010	2011	2012
Deposit (Rs.cr.)	336278	435983	517150	567099	640993	686338
Credit (Rs.cr.)	238417	286304	354425	425999	558291	654265
CD Ratio	70.90	65.67	68.53	75.12	87.10	95.33
RoG of Deposits (%)	26.18	29.65	18.32	9.66	13.03	7.07
RoG of Credit(%)	29.92	20.09	23.79	20.19	31.05	17.19

Source- RBI Publication *Note: Year refers to financial year ending March 31st.*

Table-5: Credit Deposit Ratio of the State in comparison with neighboring states (%)

States	2007	2008	2009	2010	2011	2012
Delhi	70.9	65.7	68.5	75.1	87.1	95.33
Punjab	62.4	66.3	65.5	71.1	77.3	81.6
Rajasthan	83.0	82.0	81.0	88.0	90.0	90.1
Haryana	57.0	60.0	61.0	63.0	72.0	102.1

Source: RBI Publication *.Note : Year refers to financial year ending March 31st . As per Sanction*

G. Fiscal Profile

Table-6: Own Tax Revenue (as % of GSDP)

States/ Year	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13 (BE)	2013-14 Estt
Delhi	7.46	6.43	6.01	6.23	6.36	6.88	-
Punjab	6.50	6.41	6.10	7.42	7.27	8.22 (RE)	8.64 (BE)
Rajasthan	6.81	6.47	6.17	6.07	6.09	5.77	6.61
Haryana	7.53	6.37	6.11	6.51(prov . actuals)	6.79 (BE)	6.68	6.87

As per State Government- Fiscal indicator Table

Table- 7 Public Expenditure Ratio of Punjab and its neighboring States

States/Year	2007-08	2008-09	2009-10	2010-11	2011-12 (LE)	2012-13 (BE)	2013-14 (Estt)
Delhi	11.50	10.74	11.14	9.65	8.41	8.82	--
Punjab	16.61	15.79	14.99	15.58	13.43	16.49(RE)	15.77
Rajasthan	18.46	17.55	17.23	14.74	14.85	15.49	17.26
Haryana	14.01	13.9	14.1	12.52	13.41	12.8	N.A

Public expenditure ratio= the percentage of public expenditure (plan + non- plan) to GSDP

Table-8 Social Allocation Ratio

States	2007-08	2008-09	2009-10	2010-11	2011-12(RE)	2012-13(BE)
Delhi	40.5	43.8	42.2	42.4	51.1	47.9
Punjab	18.8	23.8	22.7	22.5	31.9	31.8
Rajasthan	38.9	45.2	44.3	42.4	43.7	43.8
Haryana	33.3	37.2	41.0	39.6	41.3	40.1
All States	35.3	37.6	38.7	39.0	39.8	40.0

Note: Social Sector Includes expenditure on social services, rural development and food storage and warehousing under revenue expenditure, capital outlay and loans and advances by the State Governments

Source: Budget Documents of the State Governments

Table 9: Per capita profile (Rs)

Items	2007-08	2008-09	2009-10	2010 -11	2011 -12	2012-13 (RE)	2013-14 (BE)
Per capita Exp.	11349.77	12725.82	15578.70	15952.70	16501.51	20162.50	23406.25
Per capita RR	9320.24	10220.13	12782.09	15640.06	13995.73	17163.15	21292.24
Per capita Plan exp.	5490.65	6022.09	6955.15	6590.16	8562.69	9537.50	10281.25

Note : 1. Data as per FR Estimates of State Govt. 2. RGI estimated Population (1st March)

Table 10: Fiscal Indicators for Punjab including ratios

(Rs. Crore)

Sl. No	Item/Year	2007-08	2008-09	2009-10	2010-11	2011-12 (Tent.)	2012-13		2013-14 (Proposed by UT/FR Estimate)
							Approved	LE	
1	Tax Revenue (a+b)	12107.80	12505.70	13772.86	16802.75	20296.67	26475.00	25482.00	30779.00
1a	States Own Tax Revenue	11782.80	12180.70	13447.86	16477.75	19971.67	26150.00	25157.00	30454.00
1b	Share In Taxes	325.00	325.00	325.00	325.00	325.00	325.00	325.00	325.00
2	Non Tax Revenue (a+b)	2804.59	3846.51	6678.48	8221.35	2096.50	2328.44	1979.04	3288.58
2a	States Own Non-Tax Revenue	1816.70	2300.72	3467.40	4188.95	460.86	725.56	769.54	912.88
2b	Grants under Non-Plan, CPA & CSS	987.89	1545.79	3211.08	4032.40	1635.64	1602.88	1209.50	2375.70
3	Total Revenue Receipts (1+2)	14912.39	16352.21	20451.34	25024.10	22393.17	28803.44	27461.04	34067.58
4	Non Debt Capital Receipts	231.26	799.00	318.15	436.77	376.25	728.38	589.46	787.14
5	Total Receipts (3+4) (Excl. Loans under NSSF, CSS & EAP)	15143.65	17151.21	20769.49	25460.87	22769.42	29531.82	28050.50	34854.72
6	Revenue Expenditure (a+b)	9770.52	11762.56	13900.89	14381.73	17965.86	22697.87	22053.83	24354.70
6a	Plan	3329.01	3944.14	4742.77	4891.59	6441.86	7569.37	7349.23	8516.7
6b	Non Plan	6441.51	7818.42	9158.12	9490.14	11524.00	15128.50	14704.60	15838.00
	<i>Revenue Expenditure of which</i>								
	<i>i) Interest payments</i>	2504.34	2511.87	2472.93	2579.52	2917.26	3300.00	2863.00	3025.00
	<i>ii) Salaries</i>	1713.62	2905.18	3836.32	3431.86	3784.94	4560.00	4696.74	5377.07
	<i>iii) Others</i>	2223.55	2401.37	2848.87	3478.76	4820.49	7268.50	7144.86	7435.93
7	Capital Expenditures (a+b)	8389.11	8598.75	11025.03	11142.59	8437.56	10738.13	10206.17	13095.30
7a	Plan	5456.03	5691.20	6385.47	5652.67	7259.44	7598.63	7910.77	7933.3
7b	Non Plan	2933.08	2907.55	4639.56	5489.92	1178.12	3139.50	2295.40	5162.00
7c	of which Loan Repayment	975.11	386.03	606.47	793.06	1087.88	1300.00	1288.00	1327.00
8	Total Expenditure (a+b)	18159.63	20361.31	24925.92	25524.32	26402.42	33436.00	32260.00	37450.00
8a	Plan	8785.04	9635.34	11128.24	10544.26	13700.30	15168.00	15260.00	16450.00
8b	Non Plan	9374.59	10725.97	13797.68	14980.06	12702.12	18268.00	17000.00	21000.00
9	Revenue Surplus (3-6)	5141.87	4589.65	6550.45	10642.37	4427.31	6105.57	5407.21	9712.88
10	Fiscal Deficit {4-(8-7c)}	-2040.87	-2824.07	-3549.96	729.61	-2545.12	-2604.18	-2921.50	-1268.28
11	Primary Deficit	463.47	-312.20	-1077.03	3309.13	372.14	695.82	-58.50	1756.72
12	Total Outstanding Debt (as at the end of the year)	25339.00	25381.86	26544.39	30140.27	29608.47	28308.47	28887.88	27560.88
13	GSDP at Current Prices	157947.18	189533.12	219395.95	261470.09	310735.76	365726.26	365726.26	-
14	GSDP as per CSO Estimates*	157947.18	189533.12	223759.00	264469.00	313934.00	365726.26	365726.26	-

RATIOS – As %age to GSDP

15	Revenue Surplus	3.26	2.42	2.93	4.02	1.41	1.67	1.48	-
16	Fiscal Deficit	-1.29	-1.49	-1.59	0.28	-0.81	-0.71	-0.80	-
17	Primary Deficit	0.29	-0.16	-0.48	1.25	0.12	0.19	-0.02	-
18	Total Outstanding liabilities	16.04	13.39	11.86	11.40	9.43	7.74	7.90	-
19	Own Tax Revenue	7.46	6.43	6.01	6.23	6.36	7.15	6.88	-
20	Plan Expenditure Ratio	11.50	10.74	11.14	9.65	8.41	9.14	8.82	-

*Note: GSDP for 2012-13 is as per UT Govt data

Proposed Scheme of financing for Annual Plan 2013-14

Sl. No.	Items	Annual Plan				
		2011-12	2012-13	2012-13	2013-14 <i>State Estt.</i>	2013-14 <i>FR Estt.</i>
	State Government					
1	State Government's Own Funds (a to e)	17907.6	15139.8	15792.9	17906.76	16183.30
a	BCR	9967.58	12208.1	11641.44	16655.88	16655.90
b	MCR (exlcuding deductions for repayment of loans)	286.01	-1111.12	-417.94	278.53	278.53
e	Adjustment of Opening balance	7653.96	4042.85	4569.44	972.35	-751.13
		-	-	-	-	-
2	State Government's Budgetary Borrowings (i-ii)	-531.80	-1300.00	-720.59	-1327.00	-1327.00
(I)	Gross Borrowings (a + b)	556.08	0.00	567.41	0.00	0.00
a	Gross Small Savings	556.08	0.00	567.41	0.00	0.00
b	Gross Market Borrowings	-	-	-	-	-
(II)	Repayments (a)	1087.88	1300.00	1288.00	1327.00	1327.00
a	Repayment to Small Savings	1087.88	1300.00	1288.00	1327.00	1327.00
3	Central Assistance - Grants (details in Annexure-IA)	734.56	1160.21	900.00	1143.70	1143.70
A.	State Government budgetary Resources (1+2+3)	18110.31	15000.00	15972.35	17723.46	16000.00
B	Resources of Public Sector Enterprises (PSEs)					
1	Internal Resources		862.00	770.00	626.00	626.00
2	Extra Budgetary Resources		0.00	0.00	0.00	0.00
3	Budgetary Support	-	-	-	-	-
	Total B: PSEs (1+2+3)		862.00	770.00	626.00	626.00
C	Resources of Local Bodies	-	-	-	-	-
D	AGGREGATE STATE PLAN RESOURCES (A+B+C)	18110.31	15862.00	16742.35	18349.46	16626.00

Allocation and Releases of Central Assistance to State Plan

Rs. Crore

Sl. No.	Items	2011-12		2012-13	2012-13		2013-14
		Actual Releases	Expenditure	AP	LE	Releases as per CPSMS	UT Estimate
A.	Transfer through the treasury route						
(a)	Normal Central Assistance, SPA and SCA						
1	Normal Central Assistance (NCA)	329.27	329.97	281.75	281.75	281.75	309.92
2	One Time Addl. Central Assistance (OTACA)						
3	Spaerial Plan Assistance (SPA)						
4	Special Central Assistance (SCA) - untied						
	Sub total of (a)	329.27	329.97	281.75	281.75	281.75	309.92
(b)	Flagship ACA Schemes						
1	National Social Assistance Programme (NSAP), including Annapurna	47.08	47.08	48.60	48.60	48.60	54.59
2	Jawaharlal Nehru National Urban Renewal Mission (JNNURM)	347.19	347.19	700.00	500.00	469.99	700.00
3	Rashtriya Krishi Vikas Yojana (RKVY)	0.00	0.00	0.00	0.00	0.00	10.00
	Sub total of (b)	394.27	394.27	748.60	548.60	518.59	764.59
(c)	Other ACA Schemes						
6	Roads and Bridges (CRF)	3.51	3.51	68.39	68.39	68.39	68.39
7	National E-Governance Action Plan (NEGAP)	0.00	0.00	1.26	1.26		0.80
10	ACA for EAPs	5.00	5.00	0.00	0.00	0.00	0.00
11	Preparation of DPR for MRTS	2.51	2.51	0.00	0.00	0.00	0.00
	Sub total of ©	11.02	11.02	69.65	69.65	68.39	69.19
	Total of A: (a+b+c)	734.56	735.26	1100.00	900.00	868.73	1143.70
B.	Direct Transfer						
1	Members of Parliament Local Area Development (MPLADS)	-	-	-	-	16.00	-
	Grand Total A+B	734.56	735.26	1100.00	900.00	884.73	1143.70

Proposed Balance of Current Revenues for Annual Plan 2013-14

(Rs. Crore)

Sl. No.	Items	Annual Plan			
		2012-13	2012-13	2013-14	
		AP	LE	Proposed BE	FR Estt.
I.	NON PLAN REVENUE RECEIPTS (1 to 4)	27336.56	26346.04	32493.90	32493.90
1	Share in Central Taxes	325.00	325.00	325.00	325.00
2	State's Own Tax Revenue	26150.00	25157.00	30454.00	30454.00
3	State's Own Non Tax Revenue	725.56	769.54	912.88	912.88
4	Grants From Centre	136.00	94.50	802.02	802.02
4.1	Other Non-Plan Grants	136.00	94.50	802.02	802.02
II.	NON PLAN REVENUE EXPENDITURE (5 to 8)	15128.50	14704.60	15838.00	15838.00
5	Non-Development Expenditure (5.1 to 5.4)	5849.33	5383.22	5811.60	5811.60
5.1	Interest Payments	3300.00	2863.00	3025.00	3025.00
5.2	Pension Payments	125.00	2.50	155.00	155.00
5.3	Salaries	778.87	687.69	809.03	809.03
5.4	Others	1645.46	1830.03	1822.57	1822.57
6	Development Expenditure (6.1 to 6.2)	8445.40	8487.61	9226.84	9226.84
6.1	Salaries	4112.18	4009.05	4556.91	4556.91
6.2	Others	4333.22	4478.56	4669.93	4669.93
7	Pay and DA revision (Not included in 5.3 and 6.1)				
8	Non Plan Transfers to Local Bodies (Basic Tax Share)	833.77	833.77	799.56	799.56
8.1	Urban Local Bodies	833.77	833.77	799.56	799.56
8.2	Rural Local Bodies	--	--	--	--
III.	BCR without ARM (I-II)	12208.06	11641.44	16655.90	16655.90

GROSS BUDGETARY SUPPORT (GBS) IN 2011-12, 2012-13 & 2013-14

(Rs. cr.)

<i>Item</i>	<i>2011-12 Actual</i>	<i>2012-13 RE</i>	<i>2013-14 BE</i>	<i>2012-13 RE/ 2011-12 Actual (Y-O-Y Growth)</i>	<i>2013-14 BE/ 2012-13 RE (Y-O-Y Growth)</i>	<i>Percentage Share of Total GBS 2013-14BE</i>
GBS for States & UTs Plan*	1,04,016	1,12,002	1,36,254	7.67	21.65	24.54
GBS for Central Plan of Ministries (including CSS)	3,08,359	3,17,185	4,19,068	2.86	32.12	75.46
Total GBS	4,12,375	4,29,187	5,55,322	4.07	29.39	100.00

* Including Union Territories with & without legislatures.

TOTAL CENTRAL ASSISTANCE TO STATES IN 2011-12, 2012-13 & 2013-14

(Rs. cr)

<i>Item</i>	<i>2011-12 Actual</i>	<i>2012-13 RE</i>	<i>2013-14 BE</i>	<i>2013-14 RE/ 2011-12 Actual (Y-O-Y Growth)</i>	<i>2013-14 BE/ 2012-13 RE (Y-O-Y Growth)</i>	<i>Percentage Share of Total Assistance to States/UTs 2013-14BE</i>
Central Assistance to States & UTs Plan \$	98,774	1,08,626	1,31,757	9.97	21.29	41.36
Centrally Sponsored schemes (CSS)	1,49,220	1,44,088	1,86,816	-3.44	29.65	58.64
Total Assistance to States/UTs	2,47,994	2,52,714	3,18,573	1.90	26.06	100.00

\$ Excluding Union Territories with legislatures.

TOTAL CENTRAL ASSISTANCE FROM CENTRE TO DELHI IN 2010-11, 2011-12 & 2012-13

(Rs. cr.)

<i>Item</i>	<i>2010-11 Releases</i>	<i>2011-12 Releases</i>	<i>2012-13 Releases</i>
Central Assistance to States & UTs Plan			
All India	87157.63	99644.32	91413.16
Delhi	152.98	368.65	884.73
<i>Delhi -% to All India</i>	0.18	0.37	0.97
Centrally Sponsored schemes (CSS)			
All India	159575.39	161761.85	144320.57
Delhi	2468.03	1896.73	1511.00
<i>Delhi -% to All India</i>	1.55	1.17	1.05
Total (CA to States +CSS)			
All India	246733.02	261406.17	235733.73
Delhi	2621.01	2265.38	2395.73
<i>Delhi -% to All India</i>	1.06	0.87	1.02

Source: CPSMS database for Delhi as on 24.05.2013