

REPORT

1982-83



**GOVERNMENT OF INDIA
PLANNING COMMISSION
YOJANA AYOĞ
NEW DELHI**

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INTRODUCTION

Dr. M.S. Swaminathan demitted as Member, Planning Commission in April, 1982.

Dr. C.H. Hanumantha Rao, assumed office as Member, Planning Commission on 19 April, 1982.

Prof. M.G.K. Menon assumed office as Member, Planning Commission on 1 May, 1982.

Prof. A.M. Khusro took over as Member, Planning Commission on 11 November, 1982.

Shri K.V. Ramanathan, took over as Secretary, Planning Commission on 14 September, 1982, on the demission of office by Dr. Manmohan Singh as Member-Secretary.

The present composition of the Commission is as follows:—

- | | |
|---|--------------------|
| 1. Smt. Indira Gandhi, Prime Minister .. | Chairman |
| 2. Shri S.B. Chavan,
Minister of Planning .. | Deputy
Chairman |
| 3. Shri Pranab Kumar Mukherjee,
Minister of Finance .. | Member |
| 4. Shri R. Venkataraman,
Minister of Defence .. | Member |
| 5. Shri Mohd. Fazal .. | Member |
| 6. Dr. C.H. Hanumantha Rao .. | Member |
| 7. Prof. M.G.K. Menon .. | Member |
| 8. Prof. A.M. Khusro .. | Member |

II

- (A) PARLIAMENTARY COMMITTEE MEETINGS
- (B) NATIONAL DEVELOPMENT COUNCIL MEETINGS

During the year under report, the Consultative Committee of Members of Parliament for the Ministry of Planning met five times. Background notes on 53 items were prepared and circulated for these meetings. Minutes of the meetings were also prepared and circulated.

A meeting of the National Development Council was convened in March 1982 to discuss various matters which, inter alia, included 1982 as the Year of Productivity, the Revised 20-Point Programme, Finances of States and Plan implementation and River Water Disputes—Modalities for Rapid Solutions.

III

ANNUAL PLAN 1983-84

On the basis of detailed discussions held with the Central Ministries and State/UT Governments, the respective outlays for the Annual Plan 1983-84, were finalised and incorporated in the Budget presented by the Finance Minister on 28-2-1983. The work relating to the preparation of the Annual Plan for 1983-84 is in progress.

IV

PROGRAMME EVALUATION ORGANISATION

The Programme Evaluation Organisation was set up in 1952 as an independent organisation to evaluate the Community Development Programme in the country. Later, it diversified its activities and included in its fold other Plan programmes relating to agriculture, rural industries, health and family welfare, rural employment, etc. The Organisation now also undertakes (a) Quick evaluation studies of some important on-going programmes for giving the necessary feed back to the planners, (b) Joint Evaluation studies between the Central PEO and State Evaluation Organisations and (c) Evaluation of externally-aided projects.

During the year 1982-83, the following evaluation studies were completed;—

- (i) Working of Welfare Hostels in the Union Territory of Dadra and Nagar Haveli;
- (ii) Evaluation Report on Western Ghats Development Programme (Main Report);
- (iii) Evaluation Report on Antyodaya Programme;
- (iv) Study of Centrally Sponsored Scheme for the Rehabilitation of Bonded Labour (Interim Report);
- (v) Evaluation Report on Western Ghats Development Programme—Case Studies;
- (vi) Quick evaluation of the Scheme of Community Polytechnics;
- (vii) Quick evaluation of Training and Visit System (T&V);
and

(viii) Evaluation of Rural Electrification Programme—
Vol. II (Impact Study)

In addition, the following studies are at different stages of progress:—

- (i) Study of Centrally Sponsored Scheme for the Rehabilitation of Bonded Labour (Main Report);
- (ii) Study of Essential Supplies Programmes;
- (iii) Evaluation of the Family Planning Programme;
- (iv) Evaluation of the Scheme of Housesites-cum-House construction for Landless Rural Households;
- (v) Evaluation Study of Integrated Tribal Development Projects (ITDP);
- (vi) Evaluation of National Rural Employment Programme (NREP);
- (vii) Evaluation Study of Integrated Rural Development Programme (IRDP);
- (viii) Evaluation Study of externally-aided projects—Pochampad Irrigation Project;
- (ix) Joint Evaluation Study of mid-day Meal Programme of Government of Tripura; and
- (x) Joint Evaluation Study of Village Development Council in Nagaland.

Training in Evaluation

In pursuance of the recommendation of the Committee for Training in Evaluation, a Regional Workshop of senior level evaluation personnel of States and the Programme Evaluation Organisation (PEO) was organised at V.M. National Institute of Cooperative Management, Pune, in September, 1982. A training programme in evaluation methodology and techniques was arranged at the National Institute of Rural Development at Hyderabad in November 1982 for the benefit of supervisory level officers of States/UTs and Central PEO. The workshops and

training programmes were jointly sponsored by PEO and Department of Personnel and Administrative Reforms. At PEO Headquarters, 52 probationers of the Indian Economic Service were imparted training in evaluation methodology and techniques.

Strengthening of Evaluation Machinery

The recommendations of the Committee for Review and strengthening of Central and State Evaluation Organisations and the Committee for Training in Evaluation, regarding strengthening of the Central Evaluation Organisation are under consideration of the Planning Commission.

Computer Services

During 1982-83, the Computer Centre continued to offer high speed computational and data processing facilities to various Divisions of the Commission in their task of formulation, evaluation, appraisal and monitoring of Plan projects and programmes. Besides the various Divisions of the Commission, 25 other organisations also availed themselves of the computer Services.

The augmentation of the Interdata 8/32 system, installed in 1977, is under way.

V

ACTIVITIES OF THE DIVISIONS

During the year, the Divisions of the Planning Commission were engaged first, in the preparation and submission to Parliament of the Annual Plan 1982-83, and then in the preparation of the six-monthly review of the Annual Plan 1981-82 for the period October-March 1982 as also in the formulation of the Annual Plan 1983-84. A Series of discussions was held with the Central Ministries and State Governments for the formulation of the 1983-84 Plan. The Divisions are now engaged in a Mid-Term Review of the Sixth Plan. Highlights of the activities of the Divisions are given in the following paragraphs:

Perspective Planning Division

A study on structural changes in Indian industry since 1970 and another on the long-term requirements of financial resources in the power sector were prepared. Detailed studies were undertaken on estimating the investment costs of different industries for the years 1980-81 and 1981-82 as well as of structural adjustment of the Indian economy over the period 1973-74 to 1980-81. Projections of estimates of freight traffic and passenger traffic (in terms of tonnes kilometres) by road and by rail were made upto 1991-92. A note on "Industrial Growth Perspective" was prepared, as also population projections (for estimating the labour force based on 1981 Census data) and a note for the Finance Commission on the concept and measurement of poverty.

An All-India conference of regional development indicators and Plan Cooperation was sponsored by the Division in collaboration with U.P. Government in April 1982. Eight papers were presented at the conference. At another seminar organised by

the Indian Association for Research in National Income and Wealth on the subject of "Public Services in National Consumption: Concept, Evaluation and Measurement" two papers were presented on "Public consumption: Impact and Policy Issues", and the "Contribution of Health Services on Outputs". Papers and notes were also prepared for the Working Group on financing of the private sector; a sub-group on demand for iron and steel upto 2000 AD, and the Working Group on the evaluation of acceptable methodology of identification of the poor through alternative criteria (other than per capita income/caloric requirement). Notes were prepared on regional dimensions of growth and foodgrains production, the problems of energy sectors, and estimates of savings and investment over the remaining years of the Sixth Plan. Studies were also prepared on national planning models of organisation and growth of social and anti-poverty programmes.

Economic Division

The Division undertook periodic analysis and review of the economic situation with particular reference to agricultural and industrial production; performance of the infrastructure sectors; trends in wholesale and consumer prices and monetary and credit policies. It also assisted the Working Group on "Supply of selected essential commodities in remote and inaccessible areas at reasonable prices" and finalised its report. Besides, the Division was closely associated with the work of the Essential Commodities and Prices Surveillance Committee and the Standing Review Committee of Secretaries and edible oils. It also processed some of the recommendations of the Dagli Committee on Subsidies and Controls and gave advice on various economic issues, including the fixation of support prices for various agricultural commodities.

International Economic Unit

The Unit undertook periodic analysis and review of India's foreign trade and balance of payments against the background of Sixth Plan targets. Special reviews were prepared of trends

in India's exports of principal traditional and non-traditional commodities and bulk and non-bulk import against trends in production, consumption and development abroad. Detailed work relating to preparation of balance of payments projections for the mid-term appraisal of the Sixth Plan was undertaken. Advice on policy issues relating to foreign trade and payments referred by other Ministries was given. Plans of different countries were examined for closer economic, commercial and technical cooperation with those countries. Studies were undertaken on the integrated programmes of commodities; world economic situation; South-South cooperation, North-South dialogue; development strategies for South Asia, and on Multilateral Trade Negotiations (MTN) Gatt etc. For meetings between the Planning Commission and foreign delegations and dignitaries, a number of briefs were prepared indicating the growth potential, development strategies and areas where cooperation on a mutually advantageous basis could be developed.

Financial Resources Division

The main activity of the Division during the year related to mid-term appraisal of the resources for the Sixth Five Year Plan; reassessment of the financial resources for the Annual Plan 1982-83; and preparation of estimates of resources of the Centre and the States for the Annual Plan, 1983-84.

The revised estimates of financial resources of the Centre for the Sixth Five Year Plan, as proposed by the Ministry of Finance, were examined and discussed with that Ministry. Similar estimates received from the State Governments were discussed with the State Finance Secretaries and the agreed estimates re-worked for the Sixth Plan period. For some States, discussions were also held at State Capitals between the Planning Minister and the respective Chief Ministers.

Detailed discussions were also held with the States and Union Territories for working out agreed estimates of financial resources for the Annual Plan 1983-84. On the basis of the estimates of

Central assistance available to States/UTs., their plan outlays for 1983-84 were finalised. Similarly, discussions were held with the Ministry of Finance to arrive at the estimates of Central resources for the 1983-84 Central Plan, allocation of Central assistance to State and determination of market borrowings of the Centre and States.

The causes of imbalance in the finances of a few States were examined and the Ministry of Finance, in consultation with the Planning Commission and the Reserve Bank of India, evolved a fresh Overdraft Regulation Scheme which became operative from 1st July, 1982. This was with a view to obviating recourse to accommodation from the Reserve Bank of India as a source of financing of the State Plans. The resources of the States for the Annual Plan 1982-83 were also worked out in consultation with the State Finance Secretaries. Based on this exercise, the Minister of Planning requested the State Chief Ministers concerned to take appropriate measures needed to make their Annual Plans financially viable.

Several papers relating to financing of the Plans of the Centre and States, the financial working of public sector enterprises, irrigation losses etc. were prepared in connection with the debate on the Sixth Plan in Parliament, as also Consultative Committee meetings, Public Accounts Committee etc. The Division was also associated with (a) the Study Group constituted in the Ministry of Finance for drawing up the terms of reference of the Eighth Finance Commission (b) the Working Group on Additional Resource Mobilisation set up by Railways Reforms Committee and (c) the Regional Councils of Sales tax and excise commissioners.

Project Appraisal Division

The Project Appraisal Division appraises Central Government investment proposals considered by the Public Investment Board and the Expenditure Finance Committee. The number of

appraisal notes finalised on new proposals in 1982 and their sector-wise distribution is as follows:

Sl. No.	Sector	April—Dec. 1982		Calendar Year 1982	
		No. of Appraisal notes (Nos.)	Total capital cost (Rs. crores)	No. of appraisal notes (Nos.)	Total Capital cost (Rs. crores)
1.	Fertilizer & Chemicals	8	140.27	9	163.47
2.	Petroleum & Petro-chemicals	18	1694.42	20	1787.63
3.	Coal, Steel, Mines & Metals	23	2275.88	37	2579.67
4.	Other Industrial Projects	6	294.58	10	311.50
5.	Power	5	2033.63	6	2038.59
6.	Food & Agriculture	6	73.76	12	124.56
7.	Shipping, Transport, Tourism and Civil Aviation	14	824.01	18	1118.65
8.	Communications	4	243.37	4	243.37
9.	Others	5	95.24	5	95.24
	Total	89	7675.16	121	8462.48

In addition, during 1982, the Division prepared appraisal notes on 42 revised cost estimates (of which 34 related to April-December, 1982), 5 supplementary notes (of which 4 related to April-December, 1982) and one ex-post evaluation.

Monitoring and Information Division:

The progress of Plan projects and achievement of targets in 20 sub-sectors of industries and minerals, energy, transport, irrigation, rural development and education were analysed and quarterly status reports were brought out on a regular basis.

Quarterly reports for the Cabinet were also prepared on production performance and project implementation in selected sectors, namely fertilisers, steel, coal, power and railways. The problem areas along with action points for taking remedial measures were also identified in these reports. Reports on the status of progress of work on 51 Central Sector Projects under construction, each costing Rs. 100 crores or more, were prepared indicating the critical problem areas for initiating corrective action.

The State Government were advised on designing, establishing and strengthening the plan implementation monitoring systems. A beginning was made by collecting information on a pilot basis, from three selected States and a report entitled "Monitoring systems of selected State Development Programmes" was prepared. Some other State Governments have also been approached to supply information for evolving suitable monitoring systems.

Projects costing Rs. 10 crores and above (in the Central Sector) were examined on the basis of their detailed resource based networks and bar charts linked with fund requirement for 1983-84. A detailed analysis of the causes of short-fall in production and slippages in the implementation of projects costing Rs. 10 crores or more was also made to identify problem areas for taking remedial measures.

For maintaining information on all sectors and schemes, classification structure and Codification have been developed grouping individual Plan schemes into functional categories, keeping in view the type and functional nature of schemes and analytical requirements. This classification is in line with the classification already adopted for performance budgeting in order to ensure that the same heads are followed for planning, accounting and budgeting purposes.

The North Eastern Council, Madhya Pradesh Government and the Central Coal Fields Ltd., were assisted in designing their Management Information Systems. Faculty support was also rendered to the Department of Personnel in training programmes on Management Information Systems, project formulation/appraisal/monitoring and project management and evaluation.

Agriculture Division

The recommendations contained in the following Reports are being processed in consultation with the concerned Central Ministries/States/Union Territories :

- (i) Report of the Group on Disaster Preparedness and Management;
- (ii) Report of the High Level Team for Land Use Plan of Sikkim; and
- (iii) Report of the Fuel Wood Study Committee.

Agricultural Plans of the States of Bihar, West Bengal and Orissa were reviewed by the Member, Planning Commission and the review reports were circulated to the concerned State Governments and Central Ministries for further follow-up-action. The Member-Secretary, Planning Commission also reviewed in March, 1982 the performance of the Annual Plan, including the Agriculture, Sector Plan, of the North-Eastern States.

Rural Development and Cooperation Division

The High Level Expert Group set up in March, 1981 to examine the Working of the Integrated Rural Development and other Poverty Alleviation Programmes submitted its Report in February, 1982 and this is being processed with the help of the concerned Central Ministries and all States and Union Territories. The Division also prepared an analytical note on factors holding up/

hindering the implementation of the different rural development programmes in the field. Steps were taken to have the outlays under IRDP and NREP earmarked from 1982-83 onwards. The Commission also gave its concurrence to the Ministry of Rural Development for covering 81 additional blocks under IRDP.

Under the Land Reforms Programme, amendments to the Land laws of the States of Bihar, West Bengal, Haryana and Andhra Pradesh, to bring them in line with the national guidelines, were examined. A Study Group was also set up to study the drawbacks in the functioning of the Centrally Sponsored Scheme relating to 'Financial Assistance to Assignees of Ceiling Surplus Land' and suggest steps for its effective implementation by States. The Rural Development Division of Planning Commission is also associated with the Central Advisory Committee and other committees set up in the Ministry of Rural Development.

Irrigation and Command Area Development Division

The Advisory Committee on Irrigation, Flood Control and Multipurpose Projects held five meetings and considered 47 major and medium irrigation, flood control and multipurpose projects. The programmes in these sectors and their progress in various States was reviewed in connection with a review of the 20-Point Programme. The Committee constituted during the previous year for reviewing the existing criteria for working out the benefit cost ratio for irrigation projects continued its deliberations during the year.

Multi-Level Planning Division

The scheme for strengthening of the planning machinery at State-level is being continued. During the year under report, another scheme to strengthen the district level planning machinery was launched. Under this scheme, the Central Government propose to re-imburse to the State Governments an amount not

exceeding one half of the total expenditure incurred on strengthening of the planning machinery at the district level.

The High Level Committee constituted last year with the Union Planning Minister as Chairman, provided guidelines for preparing a Wardha District Plan on Gandhian lines. The Task Forces for the study of Eco-development of the Himalayan Region and development Plan for Goa submitted their reports and follow up action on their recommendations has been initiated. An Advisory Committee for the Himalayan Region as also three Working Groups for studying different aspects of the problems of the Himalayas have been set up in the Commission. In order to involve institutions of higher learning in eco-development, the programme of coordinated action research projects initiated in March 1982 for the Himalayan Region was extended to the Western Ghats and the Ganga Basin regions also. Since these relate to environment problems, the work has been now transferred to the Department of Environment.

The work of processing follow up action on the Reports of the National Committee on the Development of Backward Area is in progress.

The Planning Commission also continued to collaborate with the Institute of Economic Growth, University of Delhi for conducting a training programme in 'Investment Planning and Project Evaluation'; four training courses were organised for officers in the States, Central Ministries and Public Undertakings. The Commission also continued collaboration with the Administrative Staff College, Hyderabad, in a research-cum-training Programme in multi-level planning.

Power and Energy Division

The implementation of power generation projects as well as programmes included under the 20-Point Programme for the maximisation of power generation, acceleration of rural electrification and of improvement of the financial performance of the

State Electricity Boards were continuously monitored. Detailed reviews of all the major schemes, including delivery schedules of equipment and construction programmes were undertaken to identify areas/factors contributing to deficiencies in project implementation. The Public Accounts Committee also reviewed the planning process in relation to the power sector. The tempo in according investment approval to new power generation schemes was maintained, and projects with an aggregate capacity of 4800 MW were approved. These included setting up of new Central Super Thermal Stations at Vindhyachal, Rihand and Ramagundam Extension and were estimated to cost in all Rs. 3585 crores. In the context of future bulk transmission of power (for forming a national grid), a Steering Committee has been constituted to recommend hardware and system studies.

A critical review of the coal and lignite sectors performance during the first two years of the Sixth Plan was carried out to identify constraints, and to devise short and long term measures required to overcome these. During April—December 1982, twelve coal projects with a capacity of 17.4 million tonnes involving a projected capital expenditure of Rs. 771.81 crores were cleared. In addition, expansion of the second lignite mine at Neyveli raising the annual capacity from 4.5 million tonnes to 10.5 million tonnes at a capital cost of Rs. 334.77 crores was also approved. The Department of Petroleum and Chemicals was advised to formulate specific programmes for underground gasification of coal. Special initiative was also taken for drawing up an exploration scheme for evaluation of lignite resources in Rajasthan.

In the Petroleum sector, a detailed examination of demand projections for petroleum products, after taking into account the course correction, was carried out in collaboration with the Department of Petroleum. A number of energy conservation and pollution abatement schemes were examined and cleared. About 30 other major projects/schemes connected with oil exploitation, handling facilities, refining and marketing were also examined.

Industry and Minerals Division

Indepth discussions were held with public sector undertakings in the area of industry and minerals in respect of their projects and programmes. Performance review meetings were arranged under the chairmanship of Member, Planning Commission, with a view to ensuring speedy implementation of projects/schemes. These inter-ministerial meetings highlighted the various problems and suggested timely remedial measures which, inter alia, include the setting up of two Working Groups, one to examine the technological problems of developing mining, earth moving and construction equipment and another to examine the applicability of recommendations made by the Fazal Committee in respect of selected public sector undertakings.

A review of estimates of financial requirements in the remaining period of the Sixth Plan as also of anticipated achievement of capacity and production targets envisaged for major industries by the end of the Sixth Plan was carried out.

The Study Group on financing of investment in the private corporate sector in the Sixth Plan appointed by the Planning Commission submitted its report in November 1982. Follow up action on the findings of the Study Group has been initiated. Working Groups have also been set up to prepare long-term profiles of demand, and development programmes, upto 2000 A.D. for iron and steel, fertilizers, non-ferrous metals, petroleum and coal. A detailed paper was prepared on demand for textiles and synthetic fibres upto 1989-90. Studies on power availability and necessity of captive power plants for metallurgical projects were undertaken. Some of the other studies undertaken included Statewise demand supply position of alcohol in 1989-90, demand projections for explosives for 1994-95 and demand projections for major petro-chemicals for 1989-90.

A number of proposals/notes on policy issues, received from the various Ministries for the consideration of the Committee of Secretaries as well as the Cabinet Committee were examined and commented upon.

Village and Small Industries :

The reports of the Working Groups/Committee constituted by the Department of Textiles on cooperative spinning mills and raw silk price stabilisation were examined and commented upon. The Reports of the National Committee on Development of Backward Areas on Industrial Dispersal, Industrial Organisations and Village and Cottage industries are at various stages of examination in consultation with State Governments/Central Ministries. Material on project profiles on development of rural marketing centres and programme for development of basic seed for sericulture was prepared for the use of National Bank for Agriculture and Rural Development (NABARD). A note was also prepared on Janta Cloth Scheme with the twin objective of making available cheap cloth to the poorer sections of the society and providing gainful employment to the weavers.

Some of the important schemes examined were : (i) strengthening of cooperative societies in the sector of handicrafts and coir to provide increased institutional coverage of non-exploitative nature to the artisans, (ii) providing assistance to State Handicrafts Corporations/Apex Cooperative Societies for opening sales outlets, (iii) setting up of common facility service centres for handicrafts industry, and (iv) inter-State muga silk project to increase production of muga silk in the north-eastern region. Besides, a number of proposals received from the Ministries/and other agencies for foreign assistance or World Bank assistance were also examined.

For effective monitoring and timely corrective measures, a system of quarterly meetings under the chairmanship of Member, Planning Commission was initiated. The sectoral schemes were also monitored periodically.

Housing, Urban Development and Water Supply :

Proposals emanating from the Resolutions passed in the 19th meeting of the Central Council of Ministers for local

Government and Urban Development were examined. The Division also actively participated in the deliberations held to evolve a formula for the disbursement of funds to States/UTs under the Centrally-sponsored scheme of Accelerated Rural Water Supply Programme. Exercises were also carried out to determine physical targets for 1982-83 in respect of Rural House-site-cum-House Construction Scheme, Environmental Improvement of Slums, Sites and Services for the economically weaker sections of the society and Rural Drinking Water Supply Scheme.

Transport Division :

Some of the important projects assessed/cleared during the year related to constructions of four new railway lines; three gauge conversion schemes; Nhava-Sheva port project; comprehensive scheme for improvement of draughts in the Hooghly estuary; purchase of Airbus and Boeing aircrafts for Air India and Indian Airlines; extension of Vayudoot operations, purchase of cargo vessels, tankers and bulk carriers; and construction of a bridge opposite inter-State bus terminus on the river Yamuna. Detailed discussions were held with the representatives of the State Road Transport Corporations to assess their internal resources and a note on the functioning of the Corporations prepared. A detailed working paper on the progress of rural roads under the Minimum Needs Programme was also prepared. The proposals for the setting up of Central Road Transport Development Finance Corporation, an Inland Waterways Authority and introduction of Electrical Trolley Buses in Delhi were examined. Quarterly review of the Plan progress was also carried out.

A Working Group was set up for the Seventh Five Year Plan 1985-90 for the ports sector under the chairmanship of Secretary, Ministry of Shipping and Transport. The Working Group will, inter alia, identify major schemes at different ports which need to be incorporated in the Seventh Plan. The Division also participated in the deliberations of the Committee set up

by the Ministry of Shipping and Transport to examine the agency system for execution of National Highways. The sub-committee set up on transport planning for the Himalayan region, as a part of the Task Force for the study of eco-development of the region continued its deliberations.

Education Division :

As recommended by the National Committee on Elementary education, the Task Forces on Elementary Education set up (of the nine educationally backward states) held its meetings in the concerned States i.e. Andhra Pradesh, Assam, Bihar, Madhya Pradesh, Orissa, Rajasthan, Uttar Pradesh, West Bengal and Jammu & Kashmir. Plans for universalisation of elementary education are being prepared in pursuance of the directive of the National Committee on Elementary Education. The Working Group set up by the Planning Commission in October 1980 under the Chairmanship of Shri G. Parthasarthy, Chairman, Indian Council of Social Science Research to recommend steps for achieving beneficial linkages among education, employment, health, and development continued its deliberations during the year. Suggestions have also been sought from twenty Public Sector undertakings on the interim recommendations of the Committee to achieve linkages.

Reports for the monitoring of (a) elementary education (b) adult education in States and (c) Plan expenditure of Ministry of Education & Culture were prepared to assess the concurrent implementation and progress.

A conference of Universities and Institutes of the Western Region was organised at Pune to study the development of Western Ghats. A booklet on "University and Eco-Development" was printed and circulated to the Universities in the Himalayan, Ganga and Eastern Ghat Regions. The Commission was represented in the Conference of Directors of State Resource Centres and State Directors of Adult Education held at Pune and

the Conference of Education Secretaries held at New Delhi. It was also associated with the reorganisation of educational set up in Bastar District of Madhya Pradesh.

Science and Technology Division :

Proposals for foreign technical assistance from various Ministries/Departments in important fields were examined. These included 74 proposals under UNDP assistance and 43 under bilateral technical assistance. The Department of Economic Affairs was also assisted by participating in negotiations with representatives of foreign Governments. Approximately 900 S&T schemes of 31 Departments (including 7 service-based Departments) spread over 14 socio-economic sectors were reviewed during the year. Information as well as advice was also given on shaping of policies, specific programme reviews and matters processed by the Scientific Advisory Committee to the Cabinet as well as Cabinet Secretariat Committee for S & T in different areas like Mines, Coal, Petroleum, Expert Committees for projects like MHD projects, Tribology, Seismicity, etc. Such matters by and large related to personnel policies for S & T, biosphere reserves and other environment-related subjects, resource for S & T, Technology Transfer Schemes, adequacy of R&D efforts—in areas like construction, housing, microelectronics, Natural resource exploration, S&T administration and amenities.

Health and Family Welfare Division :

The proposals received from the Ministry of Health for strengthening the programmes on Control of blindness, Leprosy and T.B. were examined. Under the new 20-Point Programme, progress of Family Welfare Programmes, setting up of sub-centres and primary health centres, programme for control of leprosy, tuberculosis and blindness was continuously monitored. The Division was also represented on the Empowered Committees set up by the Ministry of Health to examine the recommendations

of the Working Groups/Task Force on Blindness, Leprosy and TB and to advise the Government on the further measures to be taken.

The Division also participated in the conferences/meetings organised by the Ministry of Health, in particular (i) the joint meeting of the Central Council of Health and Family Welfare held in August 1982 and (ii) the Union Health Minister's regional meetings with the State Health Ministers held in May-June 1982.

Social Welfare Division :

The Integrated Child Development Services (ICDS) scheme was reviewed in respect of the cost estimates and the personnel requirement of the projects and necessary modifications were brought about. As this programme now forms a part of the New 20-Point Programme, its scope has been enlarged from 600 envisaged originally to 1000 ICDS Projects for the Sixth Plan period. As integrated education for nutrition, health, environmental and personal hygiene, child care etc. forms the key programme for the success of the ICDS projects, the need to finalise the scheme of Integrated Education for Nutrition as early as possible was conveyed to the Department of Food. A decision was also taken to implement the scheme of Integrated Education of the Handicapped as a Centrally-sponsored scheme (on 100 per cent Central-support basis) instead of sharing it, with the States on the basis of 50 per cent matching contribution.

Regarding Women's Development, a meeting was also held to assess the progress made by the concerned Ministries/Departments in respect of the action required by them as follow up of the Chapter on "Women & Development" in the Sixth Plan document and obtain information regarding the programmes proposed by them in this respect.

The scope of the scheme "Grant-in-aid to voluntary organisations" in the field of social defence was expanded so as to cover

the voluntary organisations working in other fields of social welfare.

Backward Classes Division.—The progress of implementation of schemes/programmes included in the Tribal Sub Plan and Scheduled Caste Component Plans was reviewed and targets laid down.

Special emphasis has been laid on the development of extremely backward tribal communities termed as “Primitive Tribal Groups”. During the year, nineteen such groups were identified, in addition to 52 groups identified uptill 1981-82. Comprehensive development projects are being prepared for all the seventy-one primitive tribal groups identified so far. In addition, twenty-one additional pockets with 50% or more tribal concentration were identified in Andhra Pradesh, bringing the total number of such pockets to 235 for integrated development.

The Report of the National Committee on the Development of Backward Areas in respect of tribal areas was examined and comments invited from the Central Ministries, States & Union Territory Governments on the recommendations of the committee. Reports of the Minorities Commission, the Backward Classes Commission and the Commissioner for Scheduled Castes and Scheduled Tribes (1979-81) were also examined. Replies were also furnished to the questionnaire received from the Parliamentary Committee for Scheduled Castes and Scheduled Tribes on the Special Component Plans and subsequently, evidence was tendered on additional points raised during the oral evidence given before the committee.

Labour, Employment and Manpower Division.—The Division was engaged in work relating to labour welfare schemes as also craftsmen and apprenticeship training; continuous monitoring of 20-Point Programme items relating to enforcement of minimum wages for the agriculture labour and rehabilitation of bonded labour; examination of employment

programmes and employment content of various Plan programmes; conducting of studies for various aspects of the manpower profiles, for important categories of manpower at the State level.

The identification and freeing of bonded labourers gained additional momentum during the year and the scheme of rehabilitation of bonded labourers was integrated with the other ongoing schemes so as to provide greater benefits to the freed bonded labourers. The setting up of the District Manpower Planning and Employment Generation Councils by State Governments also steadily progressed.

The National Level Guidance Committee for Self-Employment constituted in April 1981 held its second meeting during the year and made certain recommendations. The State Governments have been requested to translate its recommendations into action. The Steering Group on Womens Work and Employment set up in November 1981 held four meetings during the year and has suggested carrying out of sub-sample survey by the National Council of Applied Economic Research, synchronising with the 38th Round of National Sample Survey (January to December 1983).

The Institute of Applied Manpower Research continued to provide training facilities and manpower research services. It undertook several research studies for the preparation of an "Year Book of Manpower and Population Account". It also continued with the studies concerning the development of technical and trained manpower, sponsored by the State Governments and provided consultancy services as well.

State Plans Division.—The Division was engaged in reviewing the implementation of the Annual Plans, 1981-82 and half-yearly review of the Annual Plans, 1982-83, of the States and Union Territories. It co-ordinated work regarding State Plan outlays, and the Minimum Needs Programme. Meetings of

Inter-Ministerial Coordination Committee to review the implementation of Minimum Needs Programme and social development programmes chaired by the Member, Planning Commission were also convened.

As indicated elsewhere, the Plan outlays of States/Union Territories for 1983-84 were finalised after detailed discussions both at the official level and the Ministerial levels. For the formulation of draft Annual Plan proposals, guidelines were also issued to States/Union Territories. Adjustment proposals of State/Union Territories regarding revision of plan outlays both for earmarked and unearmarked Sectors/Projects/Schemes were examined and revised outlays approved for the purpose of release of Central assistance to States by the Ministry of Finance.

The officers of the Division were also associated with the Central Teams sent by the Ministry of Agriculture to different States for an on-the-spot assessment of the damages/losses caused on account of natural calamities and for recommending advance Plan assistance as necessary.

Statistics and Surveys Division.—A specialised course on “Planning Statistics.” was organised for the trainees of the Junior Certificate Course of the Central Statistical Organisation. The folder “India’s Economy in Figures, 1982” (in English and Hindi) was brought out. The manuscript of the “Basic Statistics relating to the Indian Economy 1950-51 to 1980-81” was prepared and sent to the press for printing.

India-Japan Study Committee.—The primary objective of the India Committee and its sister Committee the Japan Committee is to make studies on economic development with special reference to planning, and on political, scientific, social and educational subjects in order to promote greater understanding and increase cooperation between the two countries.

The last joint meeting of the India and Japan study Committee took place in November 1982 in New Delhi. The India Committee presented a paper on "India's Agricultural Development Strategy and Potential for Cooperation between India and Japan" and the Japan Committee on "Japan's Experience in Introducing Technology After World War II". A Seminar was organised by the India Committee in July 1982 on "Investment in India—Japanese perception". Another seminar on Development of Science and Technology in Japan was organised in September 1982. The Committee continued to bring out the Monthly Digest on Japan and also revived during the year, Publications of Japan Quarterly, which had been suspended for the last three years.

20 Point Programme Cell.—The Revised 20 Point Programme, announced by the Prime Minister on 14-1-1982 focuses on some of the most important social and economic programmes included in the Sixth Plan and seeks to impart greater dynamism to these. The revised programme forms an integral part of the Sixth Plan and financial outlays and physical targets under the different items have been derived from the approved Sixth Plan and Annual Plan outlays. A 20 Point Programme cell was set up in the Planning Commission in April 1982 to monitor and evaluate the performance in respect of various items of the programme in different States and UTs. Monitoring Machinery has been established in all States/UTs and Central Ministries. At the Centre, a High Level Cabinet Committee under the Chairmanship of the Prime Minister has been set up to review the progress of implementation of the programme.

The Cell brought out monthly progress reports giving achievements of the critical physical targets of the various points. Quarterly progress reports giving comprehensive evaluatory reports and recommendations were also brought out. Besides, a booklet on "20 Point Programme Physical Targets—1982-83" was published. Meetings were held with the nodal officers of the States/UTs and Central Ministries and measures for effective

implementation and monitoring of the programme were discussed. Based on the field visits of senior officers of the Ministries and Planning Commission, in-depth studies on the implementation of the Programme in the States of Uttar Pradesh, Madhya Pradesh, Orissa, Andhra Pradesh, and Karnataka were prepared.

Communications, Information and Broadcasting.—The Division continued to keep liaison with the media units of the Ministry of Information and Broadcasting to watch the progress of Plan publicity activities. Action was initiated to strengthen the programme relating to organisation of Planning Forums in universities and colleges. The following publications were brought out during the year (upto December 1982):—

1. Evaluation Report on Oilseeds Development Programme 1976-80 ;
2. Report of High Level team for land use plan of Sikkim ;
3. Report of the National Committee on Development of Backward areas on Development of Backward Hill areas.
4. Evaluation Report on the Fishing Harbour Projects, (March, 1979-April, 1980) ;
5. Guidelines for the Preparation of Feasibility Reports for Industrial Projects ;
6. Detailed Demands for Grants of the Ministry of Planning 1982-83 (Bi-lingual) ;
7. Evaluation Report on Kosi Embankment—a case Study ;
8. Annual Report, 1981-82 (Hindi);
9. Annual Report, 1981-82 (English) ;
10. National Committee on Development of Backward Areas—A Report on Village and Cottage Industries ;

11. National Committee on Development of Backward Areas—Industrial Organisation ;
12. National Committee on Development of Backward Areas—Development of Tribal Areas ;
13. National Committee on Development of North Eastern Region ;
14. National Committee on Development of Chronically Flood Affected Areas ;
15. National Committee on Development of Backward Areas—Report on Development of Coastal Areas affected by salinity ;
16. National Committee on Development of Backward Areas—Development of Drought Prone Areas ;
17. National Committee on Development of Backward Areas—General Issues relating to Backward Areas Development ;
18. University and Economic Development ;
19. Report of the Task Force for the study of Economic Development in the Himalayan Regions ;
20. Report of the Task Force on Economic Development Plan for Goa ;
21. Report on Social Forestry including Rural Fuelwood Plantation ;
22. Report of the Expert Group for Programme for Alleviation of Poverty ;
23. Evaluation Report on the Integrated Child Development Services Projects, 1976-78 ;
24. Evaluation Report on Concessional Finance and other Incentives in Industrially Backward Areas ;
25. Evaluation Report on Western Ghats Development Programme ;

26. Annual Plan, 1982-83 (English) ;
27. Report of the Group on Disaster Preparedness and Management ;
28. New Perspective for Small Enterprises, Growth and Export—Address by Shri Mohd. Fazal ;
29. Inaugural Address of Shri Mohd. Fazal Member, Planning Commission at the Project Management Course ;
30. Report of Wardha Plan on Gandhian Lines ;
31. India's Agricultural Development Strategy and Potential for Co-operation between India and Japan thereof ;
32. Presidential Address at the Seminar on Production and Productivity by Shri Mohd. Fazal.
33. Beneficiary/Respondent Schedules—Family Planning Programme.

Socio-Economic Research Unit.—The Planning Commission has constituted a Research Advisory Committee under the Chairmanship of Prof. S. Chakravarty to advise it on research in areas relating to planning. The Committee has identified inter-alia, certain priority areas of research in the context of the emerging needs of planning and existing informational gaps and deficiencies.

A new study on “A critical study of the policies, priorities and progress of educational development programmes with particular reference to regional and social disparities at the elementary education stage—age group 6—14” by Dr. J.L. Azad School of Social Sciences, Jawaharlal Nehru University New Delhi was approved and sponsored during the year.

The following draft reports on research studies were received during the year :

1. "Block level Planning in Karnataka" by Shri Cristopher C. Bennigner, Centre for Development Studies and Activities, Pune (Maharashtra).
2. "Block level Planning in U.P." by Shri Cristopher C. Bennigner, Centre for Development Studies and Activities, Pune (Maharashtra).
3. "Industrial sickness and remedial actions" by Shri Pritam Singh, Management Development Institute, Gurgaon (Haryana).
4. "Agricultural growth and potential in West Bengal" by Dr. S.K. Mukhopadyaya University of Kalyani (West Bengal).
5. "Incidence of taxation and public expenditure with special reference to Tamil Nadu" by Prof. B. Natrajan, Institute of Techno-Economic Studies, Madras.
6. "Agricultural growth and potential in Andhra Pradesh" by Prof. C.L. Narayan, Sri Venkateswara University, Tirupati, Madras.
7. "Integration of over-all and educational plans at the district level" by Prof. J.P. Naik, Indian Institute of Education, Pune, (Maharashtra).
8. "Sectoral re-distribution through Government budgets" by Shri S. P. Ahuja, Centre for Research, Planning and Action, New Delhi.
9. "Multi-nationals technology and industrial structure" by Shri K.K. Subramanian, Sardar Patel Institute of Social and Economic Research, Ahmedabad.
10. "Problems of non-enrolment, non-attendance and drop-outs in schools—a Study in U.P." by Dr. T.S. Papola, Giri Institute of Development Studies, Lucknow (U.P).

11. "Organisational structure and financial problems of State Electricity Boards" by Shri T.L. Sankar, Institute of Public Enterprises, Hyderabad (A.P)
12. "Structure of Indian economy" by Prof. P. Venkataramaih, Gokhale Institute of Politics and Economics, Pune (Maharashtra).

The programme of giving block grants to the Institute of Economic Growth, Delhi, the University of Bombay and the Gokhale Institute of Politics and Economics, Pune, for reserach schemes was continued during the year. Financial assistance was also given for meeting a part of the cost of the "Seminar on Planning for Development and Regional Imbalances with special reference to Bihar" organised by the Director, Lalit Narain Mishra Institute of Economic, Development and Social Change, Patna.

Use of Hindi

During the year under review, the following documents were prepared in Hindi by the Planning Commission :—

1. Annual Report, 1981-82.
2. Agenda Papers and Minutes of the meeting of the Parliamentary Consultative Committee of Ministry of Planning.
3. Government's Views and Line of Action on the Recommendations of the National Transport Committee.
4. 19th Annual Report 1981-82 of the Institute of Applied Manpower Research.

In pursuance of the official Language Policy and Official Language Rules 1976, Progress continued to be made in the use of Hindi in the official work of the Planning Commission, Specially in the case of correspondence, general orders and bilingual forms. The Second meeting of the Hindi Salahkar Samiti of the Ministry of Planning was held in May, 1982, under

the Chairmanship of the Minister of Planning and that of the Sub-Committee in connection with 'Scientific Publications in Hindi' in June 1982, under the Chairmanship of Prof. M.G.K. Menon, Member, Planning Commission.

Library

The Planning Commission Library continued to provide reference service and lending facilities to all the Staff members of the Planning Commission. Besides, it provided consultation facilities and reference service to researchers, scholars and officers of other organisations, institutions and universities etc. During the year 3287 volumes were added and 680 titles of periodicals were received in the Library. The library also answered 25235 reference questions, prepared four bibliographies and attended to the specific needs of 9318 persons and 33252 readers visited the library.

The Library continued to bring out regularly a fortnightly list of selected articles indexed out of the journals received, and a fortnightly list of new books added to the Library. A quarterly service called 'PCL ABSTRACTS' which was started in 1980 was improved and four issues were brought out during the year. Computerization of periodicals being received in the Library, has been taken up for imparting quick and upto date information to the readers of the Library.

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GRANTS-IN-AID

As indicated elsewhere, the programme of giving block grants to the Institute of Economic Growth, Delhi, the University of Bombay and the Gokhale Institute of Politics and Economics, Pune for Research Schemes connected with Plan formulation and implementation was continued during the year. Block Grants of Rs. 2.19 lakhs to Institute of Economic Growth, Rs. 2.05 lakhs to University of Bombay, and Rs. 1.89 lakhs to Gokhale Institute of Politics and Economics were given during the year upto the end of February 1983. During this period, grants totalling to Rs. 2.84 lakhs were also given for the following Research projects/studies.

Sl. No.	Subject of the Research Study	Name of the Institute/University
1.	Agricultural Growth and Potential in (West Bengal).	University of Kalyani, Kalyani (West Bengal).
2.	Seminar on Desert and Drought Prone Areas.	Indian Institute of Public Administration, New Delhi.
3.	Developing a Functional Model of Child Welfare Programme.	Institute of Social Studies Trust, New Delhi.
4.	Monitoring and Evaluation of Block Level Development Programme.	System Research Institute, Pune.
5.	Evaluation of Working of Regulated Markets.	National Academy of Development, Hyderabad.
6.	Output Growth, Employment and Wages in Agriculture.	Girl Institute of Development, Lucknow.
7.	Financial Management Patterns in Local Bodies.	National Institute of Urban Affairs, New Delhi.

Sl. Subject of the Research Study No.	Name of the Institute/University
8. Developing a Plan for Accelerated Growth of Selected Hill District of U.P.	Centre for Research, Planning and Action, New Delhi.
9. Seminar on Planning for Development and Regional Imbalances: with special references to Bihar.	Lalit Narayan Mishra Institute of Economic Development and Social Change, Patna.
10. Analysis of Regional Growth Pattern	Sardar Patel Institute of Economic and Social Research, Ahmedabad.
11. Study of Sectoral Redistribution through Government Budget.	Centre for Research, Planning and Action, New Delhi.
12. Analysis of Block-Level Planning Exercises carried out in Eastern U.P., Gujarat and Karnataka.	Centre for Development Studies and Activities, Pune.
13. Population Studies on Communication Needs and Feed-back Mechanism.	Centre for Population Concerns, Neelam, Hyderabad.
14. A critical study of Policies, Priorities and Progress of Educational Development in India with particular reference to Regional Disparities at the Elementary Educational stage-age group (6-14).	School of Social Sciences, Jawahar Lal Nehru University, New Delhi.

The Institute of Applied Manpower Research, New Delhi functioning under the administrative control of the Planning Commission was given grants-in-aid amounting to Rs. 31.56 lakhs during the year upto December 1982, for various works connected with manpower research and training. For conducting training programmes in investment planning and project evaluation, in collaboration with the Institute of Economic Growth, an amount of Rs. 6.45 lakh was provided during the year. A provision of Rs. 1.54 lakh was also made for the conduct of a research-cum training programme in Multi-Level Planning in collaboration with the Administrative Staff College, Hyderabad.

ANNEXURE

Information regarding the number of deputations/delegations sent abroad during the year 1982, the number of persons included in these deputations, the total expenditure incurred therein etc.

Name of the Ministry/Department : PLANNING COMMISSION

S. No.	Name of the Officers with their designations	Name of the Country/Place visited	Purpose of visit	Duration of Visit	Expenditure borne by the Government
1	2	3	4	5	6
1.	Shri S.B. Chavan, Minister	Algiers (Via Paris)	To attend the first inter-Ministerial level meeting of the Indo-Algerian Joint Commission.	8th to 12th Feb., 1982	Rs. 63,884
	Shri M. Satyapal, Adviser	-do-	-do-	-do-	
	Shri Satish Chandra	-do-	-do-	-do-	
2.	Shri S.B. Chavan, Minister	Colombo (Sri Lanka)	To address the Second Regional Conference of the Rotary International.	26th to 28th Nov., 1982.	Rs. 30,612.60
	Shri Satish Chandra	-do-	Accompanied Minister to assist him.	-do-	

1	2	3	4	5	6
3. Dr. M.S. Swaminathan, Member	Tanzania	For discussion with the Govt. of Tanzania & exchange of experience in regard to the strategies adopted for agricultural advance in India.	27th to 31st March, 1982.	Rs. 18,270.00	
4. (i) Prof. M.G.K. Menon, Member	Geneva	(1) Proton decay experiments in the Mont Blanc Tunnel	20-7-82 to 28-7-1982.	Rs. 29,368.53	
	London	(2) To discuss with the Royal Society on Scientific matters.			
	Paris	(3) High Energy Physics at Paris.			
(ii) -do-	Italy (Rome)	(a) To attend Bicentennial Celebration of Accademia Nazionale Delle Science and the symposium in this connection and	20th to 24th Sept., 1982.	All expenses were borne by the organisers.	
		(b) To attend meeting arranged by Pontifical Academy of Sciences on prevention of nuclear war.			

(iii) Prof. M.G.K. Menon, Member	Tokyo (Japan)	To attend the International symposium on "Facing the 21st Century: Critical choices for Japan and the World".	20-10-82 to 27-10-82	All expenses were borne by the Organisers.
(iv) -do-	Beijing (China)	For discussion concerning exchange programme between Indian National Science Academy and Chinese Academy of Sciences.	19-11-82 to 1-12-82	All expenses were borne by the Organisers.
5. Shri Mohd. Fazal, Member	Berlin (GDR)	To attend the First meeting of the Planning bodies of India and the GDR.	19th to 25th April, 1982.	Rs. 1,16,609.00
Shri P.C. Joshi, Adviser	-do-	-do-	-do-	
Shri VVSR Hanumantha Rao, Joint Adviser	-do-	-do-	-do-	
Shri M.C. Verma, Chief	-do-	-do-	-do-	
Shri M.R. Kulkarni, Joint Adviser	-do-	-do-	-do-	
6. (i) Dr. Manmohan Singh, Member-Secretary.	London (UK)	To attend the Expert Group meeting on Protectionism appointed by the Commonwealth Sectt.	4th & 5th Feb., 1982.	All expenses were borne by the Commonwealth Secretariat.

1	2	3	4	5	6
(ii)	Dr. Manmohan Singh, Member-Secretary	Washington (USA)	To attend the World Bank Advisory Panel meeting.	6th to 13th Feb., 1982.	All expenses were borne by the World Bank.
(iii)	-do-	Moscow (USSR)	To attend 1st Meeting of Indo-USSR Jt. Monitoring Group.	9th to 14th March, 1982.	Rs. 16,348.41
	-do-	London (UK)	To attend the Third meeting of the Commonwealth Expert group on Protectionism.	30-6-82 to 2-7-82.	All expenses were borne by the Commonwealth Secretariat.
7.	Dr. K. Kanungo, Adviser	Rome (Italy)	To attend the second meeting of the Steering Group on Water Management Study F.A.O.	11th-12th Feb., 1982.	All expenses were borne by the Technical Advisory Committee (FAO)
8.	Shri D.R. Gupta, Adviser	Sana (Yamen Arabe) Republic)	To attend the International Conference on Yamen's development.	17th to 20th April, 1982.	Rs. 11,764.00
9.	Shri K.V.S. Murthy, Adviser	Baghdad	To attend the meeting of UNIDO RIM on Agro-Industry Development.	13th to 22nd Feb., 1982.	Rs. 3,502.16

10. Shri Nitin D. Desai, Adviser.	Havana	To attend the meeting of the Ex- parts of non-aligned countries on economic Cooperation.	7th to 14th March, 1982.	Rs. 22,842.97
11. Shri N.P.D. Menon Dy. Adviser	Yugoslavia	To attend the International Semi- nar on Popular participation	17th to 25th May, 1982.	All expenses were borne by the UN.